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ACTION EB-07

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R 221627Z JAN 75 FM AMEMBASSY ACCRA TO SECSTATE WASHDC 6215 INFO USMISSION GENEVA

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EO 11652 NA TAGS: ETRD GH

SUB: TRADE ACT OF 1974-GENERALIZED SYSTEM OF PREFERENCES (GSP)

--GHANA

REFS: (A) STATE 279785 12/21/74
(B) STATE 282967, 12/28/74
(C) STATE 282968 12/28/74
(D) STATE 001804

- (E) STATE 001804 (E) STATE 011522
- 1. SUMMARY. GOG NOTIFIED OF GSP PROVISIONS AND GIVEN RELEVANT TEXTS. GOG CLEARLY INTERESTED IN BECOMING BENEFICIARY, BUT FORM OF RESPONSE STILL TO BE DETERMINED AN MAY BE DELAYED. END SUMMARY.
- 2. PURSUANT INSTRUCTIONS REFTELS EMBASSY E/C CHIEF EXPLAINED KEY PROVISIONS TITLE V OF 1974 TRADE ACT TO MFA DIRECTOR/WESTERN ECONOMIES AND AFRICA (BROBBEY) AND ONE NOTETAKER EACH FROM MFA AND MINSTRY TRADE AND TOURISM. BROBGEY WAS GIVEN TEXTS OF PRESIDENT'S STATEMENT ON SIGNING ACT AND OF TITLE V, AND SUMMARY OF MAJOR PROVISION OF ACT LIMITED OFFICIAL USE

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(REFTELS C THROUGH E). DISCUSSION WAS HELD JAN 21,

HAVING BEEN SEVERAL TIMES POSTPONED BY GHANAIANS.

3. BROBBEY GRATEFUL FOR INFORMATION, WHICH OBVIOUSLY
NEW TO HIM. HE SAID IT WOULD TAKE QUITE SOME TIME TO GO
THROUGH TEXTS AND "DO OUR HOMEWORK" BEFORE GIVING ANY
RESPONSE, SHICH MIGHT BE BILATERALLY OR IN MULTILATERAL
(GATT) FORUM. HOWEVER, HE CLEARLY IMPLIED GOG WOULD
WANT BENEFICIARY STATUS. AS INITIAL REACTION HE EXPRESSED
FOLLOWING CONCERNS AND QUESTIONS:

- (A) EXISTING TEXTILE BILATERAL MIGHT BE ADVERSELY AFFECTED.
- (B) OPEC-TYPE EXCLUSION MIGHT APPLY TO MEMBERS INTERNATIONAL COCOA AGREEMENT (ICA), WHICH OF COURSE INCLUDES GHANA.
- (C) CURRENT NEGOTIATIONS BETWEEN LDC'S AND EC MIGHT LEAD TO REVERSE PREFERENCES AND THEREFORE EXCLUSION FROM US GSP.
- (D) THE ACT REQUIRED JUDGMENTS ON BENEFICIARIES BY THE USG WHICH INVOLVED AN ELEMENT OF "SUBJECTIVITY."
- (E) IN "APPLYING" FOR BENEFICIARY STATUS, WOULD AN LDC HAVE TO PROVIDE RELEVANT DATA, SUCH AS A LISTING OF ORGANIZATIONS TO WHICH IT BELONGED?
- 4. EMBOFF RESPONDED AS FOLLOWS;
- (A) TEXTILE BILATERAL UNAFFECTED BY 1974 TRADE ACT.
- (B) HIS PERSONAL JUDGMENT, QUALIFIED AS SUCH, WAS THAT ICA (AND, FOR THAT MATTER, INTERNATIONAL BAUXITE ASSOCIATION, OF WHICH GHANA ALSO A MEMBER) DIFFERENT ENOUGH FROM OPEC NOT RPT NOT TO CAUSE GOG UNDUE CONCERN ABOUT GSP BENEFICIARY ELIGIBILITY ON THAT ACCOUNT.
- (C) GOG DOES NOT RPT NOT CURRENTLY GIVE REVERSE PREFERENCES; LDC NEGOTIATORS SURELY AWARE OF IMPLICATIONS GRANTING THEM WOULD HAVE. EMBOFF POINTED OUT SECTION 502(B) (3) REQUIRES ACTUAL OR LIKELY "SIGNIFICANT ADVERSE EFFECT ON U.S. COMMERCE" FOR GSP INELIGIBILITY. LIMITED OFFICIAL USE

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- (D) ACT DOES REQUIRE VARIOUS JUDGMENTS BY USG BUT EMBOFF PERSONAL VIEW IS THAT ADMINISTRATION WILL TRY TO BE AS INCLUSIVE REGARDING BENEFICIARIES AS ACT ALLOWS.
- (E) NO FORMAT LAID DOWN AND PROBABLY NO INTENTION TO REQUIRE "APPLICATION" WITH ACCOMPANYING DATA; CERTAINLY NO NEED TO REPEAT WHAT IS ON PUBLIC RECORD. ON OTHER HAND,

IF POTENTIAL BENEFICIARY HAS INFORMATION WHICH MIGHT IMPROVE ITS CASE IT WOULD OF COURSE BE WISE TO PRESENT IF.

5. EMBOFF ASSURED BROBBEY USG WOULD BE PLEASED RECEIVE ANY COMMENTS AND TRY TO ANSWER SPECIFIC QUESTIONS REGARD TRADE ACT, EITHER THROUGH AMEMBASSY ACCRA OR GHANA EMBASSY WASHINGTON.

6. COMMENT: IN FACT, THERE ARE PROBABLY VERY FEW CASES IN WHICH GHANA COULD EXPECT TO TAKE ADVANTAGE OF GSP BENEFICIARY STATUS, AND TRADE EFFECT WOULD NOT RPT NOT BE IMPORTANT. BLACK

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